

# MANUAL OF PATENT EXAMINING PROCEDURE

U.S. DEPARTMENT of COMMERCE  
Patent and Trademark Office



MANUAL OF  
**PATENT  
EXAMINING  
PROCEDURE**

Original Fourth Edition, dated June 1979



U.S. DEPARTMENT OF COMMERCE • PATENT AND TRADEMARK OFFICE

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MANUAL OF PATENT EXAMINING PROCEDURE  
Fourth Edition

The attached pages comprise a complete copy of the Manual of Patent Examining Procedure, fourth edition.

Periodic revisions will be issued in the future in order to maintain the information current.

The major changes included in the fourth edition are as follows:

<u>Section</u>	<u>Change</u>
101	Paragraph added to indicate that information received from public searchers is confidential.
110	New section on confidential nature of international applications.
201.08	New paragraph added on when a determination should be made as to whether the requirements of 35 U.S.C. 120 have been met.
201.13(b)	New section on priority based on an international application.
310	New section on Government contractor license rights.
506	Includes procedure permitting cancelation of claims to lower filing fee.
605.04	Includes practice on granting filing date based on facsimile papers.
711.03(c)	Includes consideration of petition for withdrawal of a notice of abandonment with allegation that an Office action was not received.
721.01	Includes revised fraud allegation handling practice.
803	Includes revised restriction practice for Markush-type claims.
823	New section on Unity of Invention under the PCT.

- 901.05 Includes material on national foreign patent documents prepared by P.V. Federico.
- 1101.02 Includes practice for notifying patentees twice concerning copying of claims.
- 1401.08  
1401.09  
1401.09(a) Include additional guidelines for reissue applications.
- Chapter 1800 New chapter relating to procedures under the Patent Cooperation Treaty.

Louis O. Maassel, Editor  
Manual of Patent Examining  
Procedure

# Foreword

This Manual is published to provide Patent and Trademark Office patent examiners, applicants, attorneys, agents, and representatives of applicants with a reference work on the practices and procedures relative to the prosecution of patent applications before the Patent and Trademark Office. It contains instructions to examiners, as well as other material in the nature of information and interpretation, and outlines the current procedures which the examiners are required or authorized to follow in appropriate cases in the normal examination of a patent application.

A separate manual entitled "Trademark Manual of Examining Procedure" is published by the Patent and Trademark Office as a reference work for trademark cases.

Examiners will be governed by the applicable statutes, the Rules of Practice, decisions, and orders and instructions issued by the Commissioner and the Assistant Commissioners. Orders and Notices still in force which relate to the subject matter included in this Manual are incorporated in the text. Orders and Notices, or portions thereof, relating to the examiners' duties and functions which have been omitted or not incorporated in the text may be considered obsolete. Interference procedure not directly involving the Primary Examiner is not included in this Manual and, therefore, Orders and Notices relating thereto remain in force.

Subsequent changes in practice and other revisions will be incorporated in the form of substitute or additional pages for the Manual.

Suggestions for improving the form and content of the Manual are always welcome. They should be addressed to:

Commissioner of Patents and Trademarks,  
Editor, M.P.E.P.  
Washington, D.C. 20231

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# Introduction

## Constitutional Basis

The Constitution of the United States provides:

"ART. 1, SEC. 8. The Congress shall have power . . . To promote the progress of science and useful arts, by securing for limited times to authors and inventors the exclusive right to their respective writings and discoveries."

## Statutes

Pursuant to the provision of the Constitution, Congress has over the years passed a number of statutes under which the Patent and Trademark Office is organized and our patent system is established. The provisions of the statutes can in no way be changed or waived by the Patent and Trademark Office.

Prior to January 1, 1953, the law relating to patents consisted of various sections of the Revised Statutes of 1874, derived from the Patent Act of 1870 and numerous amendatory and additional acts.

By an Act of Congress approved July 19, 1952, which came into effect on January 1, 1953, the patent laws were revised and codified into substantially its present form. With certain exceptions applying to applications filed and patents issued before January 1, 1953, this law governs all cases in the Patent and Trademark Office. The patent law is Title 35 of the United States Code, which contains 110 sections numbered from 1 to 376, with gaps in the numbering between various chapter of the title. In referring to a particular section of the patent code the citation is given, for example, as, 35 U.S.C. 31. The pamphlet "Patent Laws" (available from the Superintendent of Documents) reprints the patent code and some additional statutes.

*35 U.S.C. 1 Establishment.* The Patent and Trademark Office shall continue as an office in the Department of Commerce, where records, books, drawings, specifications, and other papers and things pertaining to patents and to trademark registrations shall be kept and preserved, except as otherwise provided by law.

## Rules of Practice

One of the sections of the patent statute, namely, 35 U.S.C. 6, authorizes the Commis-

sioner of Patents and Trademarks, subject to the approval of the Secretary of Commerce, to establish regulations, not inconsistent with law, for the conduct of proceedings in the Patent and Trademark Office.

*37 CFR 1.351. Amendments to rules will be published.* All amendments in this part will be published in the Official Gazette and in the Federal Register.

*37 CFR 1.352. Publication of notice of proposed amendments.* (a) Whenever required by law, and in other cases whenever practicable, notice of proposed amendments in this part will be published in the Official Gazette and in the Federal Register. If not published with the notice, copies of the text will be furnished to any person requesting the same. All comments, suggestions, and briefs received within a time specified in the notice will be considered before adoption of the proposed amendments which may be modified in the light thereof.

(b) Oral hearings may be held at the discretion of the Commissioner.

These rules and amendments thereto are published in the Federal Register and in the Official Gazette. In the Federal Register and in the Code of Federal Regulations these rules are Part 1 of Title 37, Patents, Trademarks and Copyrights, and the individual rules, called sections, are numbered with the Part number and a decimal point prefixed to the rule number. A booklet entitled "37 Code of Federal Regulations," published by the Office of the Federal Register, contains all of the patent rules and forms, as well as trademark rules and forms and copyright rules. Persons desiring a copy of the patent rules should order a copy of "Title 37, Code of Federal Regulations" from the Superintendent of Documents.

The primary function of the Rules of Practice is to advise the public of the regulations which have been established in accordance with the statutes and which must be followed before the Office. The Rules of Practice govern the examiners, as well as applicants and their attorneys.

## Commissioner's Orders and Notices

From time to time, the Commissioner of Patents and Trademarks has issued Orders and Notices relating to various specific situations that have arisen in operating the Patent and Trademark Office. Notices and circulars of information or instructions have also been issued

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by other Office Officials under authority of the Commissioner. Orders and Notices have served various purposes including directions to the examiners giving them instruction, information, interpretations and the like. Some may be for the information of the public, advising what the Office will do under specified circumstances.

### Decisions

In addition to the statutory regulations, the actions taken by the examiner in the examination of applications for patents are to a great extent governed by decisions on prior cases. Applicants dissatisfied with an examiner's action may have it reviewed. In general, that portion of the examiner's action pertaining to objections on formal matters may be reviewed by petition to the Commissioner of Patents and Trademarks (see § 1002) and that portion of the examiner's action pertaining to the rejection of claims on the merits, may be reviewed by appeal to the Board of Appeals (see § 1201). The distinction is set forth in 37 CFR 1.181 and 1.191. In citing decisions as authority for his actions, the examiner should cite the decision in the manner set forth in § 707.06.

### Publications Available from Superintendent of Documents

Orders should be addressed and remittances made payable to Superintendent of Documents, U.S. Government Printing Office, Washington, D.C. 20402.

*Patent Official Gazette.* The official journal of the Patent and Trademark Office relating to patents. Issued each Tuesday, simultaneously with the weekly issuance of patents, it contains a selected figure of the drawings and a claim of each patent granted, indexes of patents, list of patents available for license or sale, and general information such as orders, notices, changes in rules, and changes in classification.

*Annual Indexes.* An index of the patents issued each year is published in two volumes, one an alphabetical index of patentees and the other an index by subject matter of inventions. The two parts are sold separately. Price varies from year to year, depending upon size of the publication. An annual Index of Trademarks contains an alphabetical index of trademark registrants, registration numbers, dates published, classification of goods for which registered, and decisions published during the calendar year. Price varies from year to year, depending upon size of the publication.

*Guide for Patent Draftsmen.* Patent and Trademark Office requirements for patent drawings with illustrations.

*Manual of Classification.* A loose-leaf volume listing the numbers and descriptive titles of the more than 300 classes and 95,000 subclasses used in the subject classification of patents, with an index to the classifications. Substitute and additional pages, which are included in the subscription service, are issued from time to time.

*Manual of Patent Examining Procedure.* A loose-leaf manual which serves primarily as a detailed reference work on patent examining practice and procedure for the Patent and Trademark Office's Examining Corps. Subscription service includes basic manual, quarterly revisions, and change notices.

*Patents and Inventions—An Information Aid to Inventors.* The purpose of this publication is to aid inventors in deciding whether to apply for patents, in obtaining patent protection, and in promoting their inventions.

*Patents: Spur to American Progress.* Focuses on the functioning of the patent system, outlining its purpose and practices and charting the "how-to" path to patents. It illustrates how the system nurtures discovery of data and devices on which the American partnership of inventor, industry, and the public builds prosperity. This publication is one of the U.S. Department of Commerce's "Know Your Economic ABC's" series.

*The Story of the United States Patent and Trademark Office.* Cites important events in the development of the United States patent system and lists chronologically inventions having important effects on the economy.

*Patent Laws.* Compilation of patent laws in force.

*Patent Attorneys and Agents Registered to Practice Before The U.S. Patent and Trademark Office.* An alphabetically and a geographically arranged listing of patent attorneys and agents registered to practice before the U.S. Patent and Trademark Office.

*Title 37—Patents, Trademarks and Copyrights.* Compilation rules of practice before the U.S. Patent and Trademark Office.

### Publications Available From the Patent and Trademark Office

Orders should be addressed to Patent and Trademark Office, Washington, D.C. 20231. Remittances should be made payable to Commissioner of Patents and Trademarks. Postage stamps, Superintendent of Documents coupons or other Government coupons are not acceptable in payment of Patent and Trademark Office fees.

*Q & A About Patents.* Brief, non-technical answers to questions most frequently asked about patents. Free.

*Q & A About Plant Patents.* Same as above for plant patents. Free.

*General Information Concerning Patents.* Contains a vast amount of general information concerning the application for and granting of patents, expressed in non-technical language for the layman. Single copy free. Multiple copies available from Superintendent of Documents.

*Patents.* Copies of the specification and drawings of all patents are available at 50 cents each, except design patents. Design patents are 20 cents each. When ordering, identify the patent by the patent number, or give full name of the inventor and approximate date of issuance of the patent.

*Classification Definitions.* Contain the changes in classification of patents as well as definitions of new and revised classes and sub-classes. Price is based upon size of publication, minimum price 10 cents.

*Weekly Class Sheets.* Lists showing classification of each patent in the weekly issue of the *Patent Official Gazette*.

*Patent Cooperation Treaty.* Free.